TERMS OF REFERENCE (TOR) FOR AWARD OF LEASE OF STATE-OWNED JUTE MILLS

1.0 BACKGROUND OF THE LEASE

All mills under Bangladesh Jute Mills Corporation (BJMC) ceased operation from 1st July 2020 in accordance with government decision. Later, in exercise of the power conferred in Section 11 of The Industrial Enterprises Nationalization Act, 2018, the government has decided to run those mills under private management initially through lease or rental agreement. BJMC, therefore, has taken steps to lease out the jute mills following basic principles and guidelines approved by the Government in that behalf.

2.0 OBJECTIVES OF THE LEASE

- 2.1 The main objective is to operate the state-owned Jute mills under private management for producing Jute goods including Jute diversified products and thereby contributing to the overall economy of the country.
- 2.2 Another key objective is to resume, as soon as possible, the productive utilization of the structures and facilities of the state-owned Jute Mills.
- 2.3 Other objectives are:
 - (a) To create employment for the retrenched workers of the closed mills to the extent possible and also to create new employment opportunities.
 - (b) To enhance production and export potential of Jute goods and Jute diversified products.

3.0 SCOPE OF THE LEASE

3.1 General Scopes of the Lease

- 3.1.1 Terms of lease will be 5 to 20 years which may be extended on the basis of satisfactory performance of the first Lease.
- 3.1.2 The ownership of the demised premises of the leasehold mill shall remain with the Lessor and shall not deem to have been transferred.
- 3.1.3 The name and status of the demised premises of the leasehold mill shall remain unchanged throughout the entire lease term.

3.1.4 The Lessee shall have the right to display and operate under its own name as `Lessee' without prejudice to the original ownership.

- 3.1.5 Before handover, a joint physical inventory by the Lessor and the Lessee of all moveable and immovable properties within the demised premises shall be conducted. Such joint inventory shall cover but not limited to items included in the Schedules mentioned in Clause 3.1.9 that will be handed over to the custody of the Lessee.
- 3.1.6 The list of the properties and other assets prepared following the joint physical inventory shall be reviewed and updated at the end of every following year by a team consisting of representatives of both the Lessee and the Lessor.
- 3.1.7 The Lessee shall have to pay the agreed monthly rent throughout the entire lease term.
- 3.1.8 A grace period of 9 (nine) months for mobilisation of resources may be allowed if the lessee so desires and in such a case, the monthly rent shall be payable from 10th month after the date of signing of the lease contract and shall be increased by 10% after every 5 (five) years during the lease term.
- 3.1.9 Schedules attached hereto (Schedule I: Leasehold Land Area, Schedule II: List of Infrastructures within the Leasehold Area, Schedule III: List of Machineries) for each mill shall be treated as part of this TOR.
- 3.1.10 The Lessee may undertake necessary interior decoration, installation of air-conditioning, substation, electricity & water supply etc. as may be required for the purpose of business.
- 3.1.11 The Lessee may undertake installation of new machinery or renovation of existing machinery/equipment and physical structures/facilities including construction of new structures/facilities for the purpose of expansion of production facility or capacity with prior permission of the Lessor.
- 3.1.12 The Lessee shall use or utilize the leasehold property only for the purpose of producing, stocking and marketing of jute goods, jute-related goods and jute diversified products as defined in the Jute Act, 2017.

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- 3.1.13 Conduct of business under the lease shall be carried out subject to the laws of Bangladesh.
- 3.1.14 The Lessor or the Government shall not take part in the operation of the mills under lease, and shall not share profit or loss of this operation.
- 3.1.15 The leasehold property or any part thereof shall not be mortgaged or sub-leased or rented to any party including bank or financial institution or intermediary.
- 3.1.16 Any dispute or disagreement arising out of interpretation of any clause of the TOR or regarding any issue beyond the TOR shall be resolved through mutual discussions keeping in view the objectives of the Lease enumerated in Clauses 2.1, 2.2 and 2.3.

3.2 Roles and Responsibilities of the Lessee

- 3.2.1 The successful bidder shall deposit an amount of money (in cash) equivalent to 24 (twenty-four) months' rent as 'Security of the Lease' before signing the Lease Contract. Such amount is refundable without interest after satisfactory completion of the lease term and handing over the possession of the leasehold property to the Lessor.
- 3.2.2 The Lessee shall take over the demised premises of the demised premises of the leasehold mill within 03 (three) months from signing of the Lease Contract.
- 3.2.3 The Lessee shall operate the demised premises of the leasehold mill/business under its own name and style, carry out transactions through its own Bank Account(s) and obtain necessary permissions, licenses, registrations and any other business related documents that may be required under existing laws and regulations.
- 3.2.4 The Lessee shall have the right to utilize the existing facilities within the demised premises for the purpose of carrying out business. The Lessee may also undertake installation of new machinery or renovation of existing machinery/equipment with prior intimation to the Lessor.
- 3.2.5 In case of replacement of the old machinery by new one(s), the Lessee shall handover the old machinery to the Lessor.

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- 3.2.6 The Lessee shall pay the monthly rent with VAT, Tax & other applicable government charges within the 7th day of each running month during the lease period.
- 3.2.7 The Lessee shall be responsible for payment of all utility bills from the month of take-over.
- 3.2.8 The Lessee shall be responsible for payment of all expenses related to operation & maintenance of the demised premises of the leasehold mill including salary and wages of all staff members/employees.
- 3.2.9 The Lessee shall be responsible for appropriate insurance of the leasehold property during the lease term.
- 3.2.10 The Lessee shall be responsible for proper upkeep and maintenance of the land, building, machinery, equipment, properties and other assets of the mill(s) as described in the list during the lease period.
- 3.2.11 The Lessee shall repair and maintain machinery as necessary at its own cost and responsibility.
- 3.2.12 The Lessee shall not use the leasehold property to produce/sell or stock any other goods/commodity which is not related to jute or production of jute goods.
- 3.2.13 The Lessee shall not change or deface the landscape of the demised premises or cut/remove/sell any tree(s) inside the leasehold property except with prior approval of the Lessor.
- 3.2.14 The Lessee shall be responsible to ensure the overall safety and security of the demised premises of the leasehold mill.
- 3.2.15 The Lessee shall be liable for any inconsistency and discrepancy in or to the assets listed in the Schedules and other list of items prepared through joint physical inventory under clause 3.1.5 after handover of the same.
- 3.2.16 The Lessee shall be liable for any damage to or loss of the assets listed in the Schedules and other list of items prepared through the joint physical inventory while in custody of itself during the lease term after handover of the same.
- 3.2.17 The Lessee shall be obliged to cooperate with the Lessor for compliance of the Lease Contract.

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- 3.2.18 If the Lessee intends to extend the contract tenure after end of expiry of lease term, he/it shall inform its willingness for extension of lease term to the Lessor at least 06 (six) months before expiry of the lease term.
- 3.2.19 At the end of the lease term, the Lessee shall handover the demised premises of the leasehold mill to the Lessor through a joint physical inventory.

3.3 Roles and Responsibilities of the Lessor

- 3.3.1 The Lessor shall handover the demised premises of the leasehold mills within 03 (three) months from the signing of the Lease Contract.
- 3.3.2 The Lessor shall be responsible for all the liabilities of the leasehold mills up to the day of handover of the demised premises of the leasehold mill.
- 3.3.3 The Lessor shall be responsible for payment of Land Development Tax, Holding Tax and other government charge(s) related to the ownership.
- 3.3.4 The Lessor, with prior intimation to the lessee, shall have the right to visit the leasehold mills for compliance of the Lease Contract.
- 3.3.5 If the Lessee proposes for any renovation of existing machinery/equipment and structures/facilities or construction of new structures/facilities or change to the demised premises which involves cutting/removing any tree(s) inside the leasehold property, the Lessor shall dispose it within 2 (two) months of receipt of such request or proposal.

3.4 Force Majeure

3.4.1 In the event of the demised premises or any part thereof being wholly or partially destroyed or seized by earthquake, tempest, flood, civil commotion, enemies of the State or other irresistible force beyond human control or the situation is beyond control due to act of God so as to render the same or any part thereof substantially unfit for the purpose of which it is or to be let out, neither the Lessee nor the Lessor shall be considered in breach of this contract to the extent that performance of their respective obligations is prevented after handover of the demised premises of the leasehold mill.

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- 3.4.2 If an event of Force Majeure results in a loss or damage to the facilities, structures and machinery/equipment listed in physical joint inventory including schedules II & III, the Lessee shall rectify such loss or damage to the extent required by the Lessor.
- 3.4.3 Any other issues arising from event of Force Majeure shall be governed by relevant laws of Bangladesh.

3.5 Cancellation or Termination of Lease

- 3.5.1 If the Lessee fails to take over the demised premises of the leasehold mills within the specified time, the Lease Offer will be automatically cancelled. In such a case, the Lessee shall be liable to pay compensation of an amount equivalent to 03 (three) months' rent.
- 3.5.2 In case of any violation of the Lease Contract, the Lessor shall have the right to cancel the lease through issuing 03 (three) months' notice.
- 3.5.3 Both the Lessee and the Lessor shall have the right to terminate the Lease Contract through issuing 06(six) months' notice to each other.

4.0 SUBMISSION OF EXPRESSION OF INTEREST (EOI)

- 4.1 An individual bidder of local (Bangladeshi) origin with 100% ownership, or an individual bidder of foreign (other than Bangladeshi) origin with 100% foreign equity or a Joint Venture (JV) between more than one individual or entity of local and/or foreign origin with either of them as the lead partner, may submit EOI.
- 4.2 Any interested party may submit bid for more than one mill. In such a case, separate EOI must be submitted for each individual mill.
- 4.3 Required particulars, qualifications and experiences of the bidders for EOI:
 - 4.3.1 For Individuals and Firms
 - (a) Local bidder
 - ➤ Certificate of incorporation from the Registrar of Joint Stock Companies and Firms (RJSC), Bangladesh (if applicable)
 - > Memorandum and Articles of Association (if applicable)
 - > Updated copy of Trade Licence(s) and other business documents up to the preceding year.
 - > Income Tax Certificate up to the preceding year.
 - > VAT Registration Certificate up to the preceding year.

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- > Documents relating to jute business (if any)
- > Yearly production capacity for the preceding 03 (three) years(in case of jute mills)
- > Yearly turnover for the preceding 03 (three) years (if any)
- > Experience in number of years in jute goods manufacturing (if any)
- > Experience in number of years in jute or jute related business (if any)
- > Experience in number of years in manufacturing and export business of other goods and services (if any)

(b) Foreign Bidder

- > Certificate of incorporation of the company in the country of origin (if applicable)
- > Memorandum and Articles of Association (if applicable)
- > List of Directors/Partners with nationality and address
- > Copies of passports of foreign directors/partners
- > Yearly production capacity for the preceding 03 (three) years (in case of jute mills)
- > Yearly turnover for the preceding 03 (three) years (if any)
- > Experience in number of years in jute goods manufacturing (if any)
- > Experience in number of years in jute related business (if any)
- > Experience in number of years in manufacturing and export business of other goods and services (if any)
- ➤ Additional documents, if any, as provided by the country of origin of the foreign company/partner in support of experience in Jute related industry and/or business during the preceding 03 (three) years.

4.3.2 For Joint Venture (JV)

- ➤ Local &Local: Documents as per clause 4.3.1(a)
- > Local & Foreign: Documents under as per 4.3.1(a) & (b)
- > Foreign & Foreign: Documents as per clause 4.3.1(b)
- 4.4 A foreign company with 100% foreign equity, if successful in bid, has to incorporate itself as a company with Registrar of Joint Stock Companies and Firms (RJSC) in Bangladesh and have to obtain other necessary business licenses such as Trade License, Tax Identification Number (TIN) Certificate, VAT Registration Certificate, Business Identification Number (BIN) Certificate,

Fire License, Environmental Clearance and other necessary documents as may be required by various authorities in Bangladesh.

- 4.5 The EOI shall be submitted in required number of copies with one original. The EOI notice and TOR shall be followed in preparation and submission of EOI.
- 4.6 The particulars, qualifications and experiences mentioned in clause 4.3 shall have to be supported by valid documents. The originals must be submitted as and when required by the authority.
- 4.7 The Expression of Interest (EOI) submitted by the bidders shall be assessed and evaluated initially to prepare a short list on the basis of clause 4.1 to 4.6.
- 4.8 If number of bidders in the short list are less than 03 (three), RFP shall not be invited. In such a case, fresh EOI may be invited.

5.0 SUBMISSION OF FINAL PROPOSAL

- 5.1 Request for Proposal (RFP) shall be invited from the short listed bidders selected as per clause 4.7.
- 5.2 Final Proposal against RFP shall be submitted in required number of copies with one original.
- 5.3 The Final Proposal shall include one Technical Proposal and one Financial Proposal both separately sealed. The final proposal should be submitted in a single packet.
- 5.4 The Technical Proposal shall contain a Detailed Business Plan for the proposed lease term, which should reflect on how the bidder intends to implement the core objectives of the lease as enumerated in clauses 2.1, 2.2 and 2.3 and shall include brief highlights on but not limited to-
 - (i) Investment (ii) Financing Arrangement (iii) Procurement (iv) Human Resource (v) Operation (vi) Production (vii) Marketing (viii) Maintenance (ix) Development (x) Product Innovation,
- 5.5 The Technical Proposal shall contain Audit Reports with annual accounts certified by recognised audit firms for the 3 (three) preceding years.
- 5.6 The Technical Proposal shall also contain, as appropriate-
 - (i) Annual Gross Turnover for the preceding 03 years

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- (ii) Yearly Turnover in Jute goods production for the preceding 03 years
- (iii) Yearly Export Value in Jute goods for the preceding 03 years
- (iv) Experience in operating any industrial undertaking
- (v) Experience in any jute related business.
- 5.7 The particulars, qualifications and experiences under clauses 5.4, 5.5 & 5.6 shall have to be supported by valid documents. The originals must be submitted as and when required by the authority.
- 5.8 The Financial Proposal shall contain, among others, a Monthly Rent proposed.

6.0 FINAL EVALUATION

6.1 Technical Proposals shall be assessed and evaluated as follows-

Serial	Subject			
No.	2 4"			
01	Detailed Business Plan			
02	FDI/JV with FDI			
03	Experience of any jute related business			
04	Yearly Export Value in Jute goods for the preceding 03 years			
05	Annual Gross Turnover for the preceding 03 years			
06	Experience in operating any industrial undertaking			
07	Net Asset Value supported by Audit Reports	05		
Total				

- 6.2 The evaluation process under clause 6.1 shall be followed for the assessment of responsiveness of the bidders. The qualifying score for the responsive bidders shall be 50 points.
- 6.3 Financial Proposals shall be opened in presence of the technically responsive bidders (if any). Financial Proposals of the non-responsive bidders shall be returned unopened.
- 6.4 The formula to determine the financial score is as follows:

$$Fp = 100 \times \frac{F}{Fm}$$

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In which, Fp is the financial score, Fm is the highest price and F is the price of the proposal under consideration.

6.5 For final selection for Award of Lease the technical proposal and the financial proposal are weighted equally (50:50). In case of equal score in evaluation, technical score shall get preference.

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Ehteshamul Hoque	Hossain	Deputy Secretary	Joint Secretary
Secretary (Deputy	Director-9	Ministry of Textiles & Jute	Ministry of
Secretary)ВЛМС	Prime Minister's Office	Member	Industries
Member	Member	40 M.	Member
Md. Abul Bashar	Mollody_ 21/3/21 Shah Mohammad	A.H.M Habibur Rahman	Mst.
Joint Secretary	Mahboob	Bhuiya	Kamrunnaher
PPP Authority	Director General	Joint Secretary	Joint Secretary
Prime Minister's	(Joint Secretary)	Ministry of Law & Justice	Ministry of
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Mafiz Uddin 103.2	Md. Abdur Rauf	Sabina Yeasmin	Mohammad
Ahmed	Chairman	Additional Secretary (Jute)	Abul Kalam, ndc
Additional	ВЈМС	Ministry of Textiles & Jute	Additional
Secretary	Member-Secretary	Member	Secretary
Financial Institution	*	,	(Textiles)
Division			Ministry of
Ministry of Finance			Textiles & Jute
Member			Convenor